

The National Connection for Local Public Health

14-03

STATEMENT OF POLICY

Pharmacy Partnerships for Emergency Response

Policy

To improve public health emergency readiness, the National Association of County and City Health Officials (NACCHO) encourages local health departments and pharmacy partners to engage and coordinate in emergency planning, preparedness, and response efforts. NACCHO recommends the following as key components for building and sustaining partnerships with the pharmacy community:

- Local health departments should determine if there are existing partnerships between their state and local health departments and local pharmacies.
- Local health departments should request that state health departments contact state boards of
 pharmacy and state pharmacy associations to expand existing business licensing and
 professional scope of practice license requirements to allow pharmacies and pharmacists to
 support public health responses. State government officials should prepare template
 emergency orders to activate license expansion or waivers at time of need. Local health
 departments should train and exercise with pharmacies that have entered into memoranda of
 understanding (MOUs) to assure readiness to serve.
- Local health departments should work with the state to recruit individuals, pharmacies, and schools of pharmacy that possess the expertise to serve in local volunteer efforts such as the Medical Reserve Corps (MRC), and assure that they are prepared to serve during emergencies by advance training and exercises.
- Local health departments should work with pharmacy leaders (e.g., state pharmacy associations, divisional leaders of chain pharmacies, drug wholesalers, independent pharmacy managers, pharmacy networks/franchises, etc.) to develop policies and/or enter into MOUs with pharmacies and their staff for a range of public health emergencies that identify pre-established roles, responsibilities, capabilities and expectations in a public health emergency, including emergency vaccine and medical countermeasure dispensing, provision of chronic disease management and other medications, and delivery of patient care services.¹
- Local health departments, state health departments, state boards of pharmacy, state
 government and legislative entities, and state pharmacy associations should take action to
 implement or expand their existing state and local legal frameworks that would allow
 pharmacists to participate in public health initiatives and emergency response to the full
 extent of their education and training. Where feasible, local and state health departments and



pharmacies are advised to forge broad-based Collaborative Practice Agreements, which authorize pharmacists to administer vaccines, provide medical countermeasures, or provide patient care services for certain patients and populations. State government officials should craft template emergency orders to address scenarios that would optimize the scope of authorized activities to meet situational needs in the interim until state law can be modified to authorize pharmacists to provide services as part of their scope of practice.

- Local and state health department staff should familiarize themselves with federal resources and legal frameworks that allow pharmacists to participate in public health initiatives and emergency response to the full extent of their education and training. The Emergency Prescription Assistance Program (EPAP), a section of the Stafford Act, is one crucial legal framework that can be used in federally declared disasters to provide prescription medication, vaccines and durable medical equipment for uninsured individuals within affected areas.² Local health departments, in coordination with their state health department, should explore the benefits and processes required to partake in this federal program that was built to leverage the resources of the pharmacies for efficient medication distribution in emergencies. State and local health departments should also have discussions with health plans regarding provision of coverage for the dispensing and administration of medications and vaccines and the submission and tracking of claims submitted by providers.
- Local and state health department staff should familiarize themselves with the Public Readiness and Emergency Preparedness Act³ terms that preempt state or local legal requirement that restrict the ability of pharmacists to perform certain actions pursuant to the U.S. Secretary of Health and Human Services' declaration.
- State data systems should include pharmacies as entities required to provide testing, immunization, and other service data, and to be authorized to access health protected reports.
 Local health departments, in coordination with their state health department, state board of pharmacy, and community and retail pharmacies, should develop protocols for reporting and data sharing that are automated and limit administrative burdens on all parties.

Justification

The inclusion of pharmacy into a public health emergency response can increase healthcare system capacity. During an emergency, there may be a surge of patients in hospitals and clinics. Pharmacists can mitigate these impacts at the community level by serving in agreed to roles, such as dispensing medical countermeasures and chronic disease medications, and providing medical services and public health information. All of these services are compatible with routine pharmacy operations.⁴

In a public health emergency such as a pandemic, healthcare access is a major concern. Pharmacies have a significant presence in almost all communities; approximately 90% of people in the United States live within five miles of a community pharmacy.⁵ Additionally, many

pharmacies are open evenings and weekends, times that clinics and physicians' offices are often closed. This puts pharmacies in the unique position to provide widespread coverage.

Pharmacies can also prevent and detect public health emergencies by providing vaccine and participating in disease surveillance and information-sharing. Currently, all 50 states, the District of Columbia, and Puerto Rico authorize pharmacists to administer vaccines in some capacity.⁶ Pharmacies that conduct immunizations also contribute to the statewide collection of immunization data. An American Immunization Registry Association survey showed that 80% of pharmacists who administer vaccines also report vaccine doses to their state IIS.⁷ Local health departments can use this data to guide actions for improving vaccination rates.

Pharmacies' widespread accessibility and diverse consumer base means they have access to information that can enhance public health surveillance efforts. For instance, pharmacy monitoring of over-the-counter medication sales can be used to identify outbreaks. Expanding on this, pharmacies can also assist with sharing information with the public. During an emergency, all efforts should be made to have consistent messages delivered by trusted individuals. According to a 2019 Gallup poll, pharmacists are the fourth most trusted group in the healthcare industry after nurses, engineers, and medical doctors. This makes pharmacies an excellent channel for pushing out important health messaging during an emergency.

Other pharmacy partners can contribute to an emergency response as well. State boards of pharmacy can help assess the legal barriers to pharmacies providing critical vaccines and countermeasures during an emergency; this may require a review and potential expansion of pharmacist scope of practice. Schools of pharmacy are also an excellent volunteer resource. Many of the students have completed certificate training programs in immunizations or participated in community outreach and patient care projects as part of their academic curricula. Likewise, pharmacist MRC volunteers offer a wealth of knowledge and expertise and can be utilized during both planning and response. Finally, state pharmacy associations and boards of pharmacy, which may have a broader reach, can also serve as key points of contact for the development and dissemination of disaster response protocols.

Pharmacists possess the knowledge, training, and skills to support local public health emergency response efforts. NACCHO strongly encourages local health departments to strengthen collaboration with their community and retail pharmacy partners.

References

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Record of Action

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